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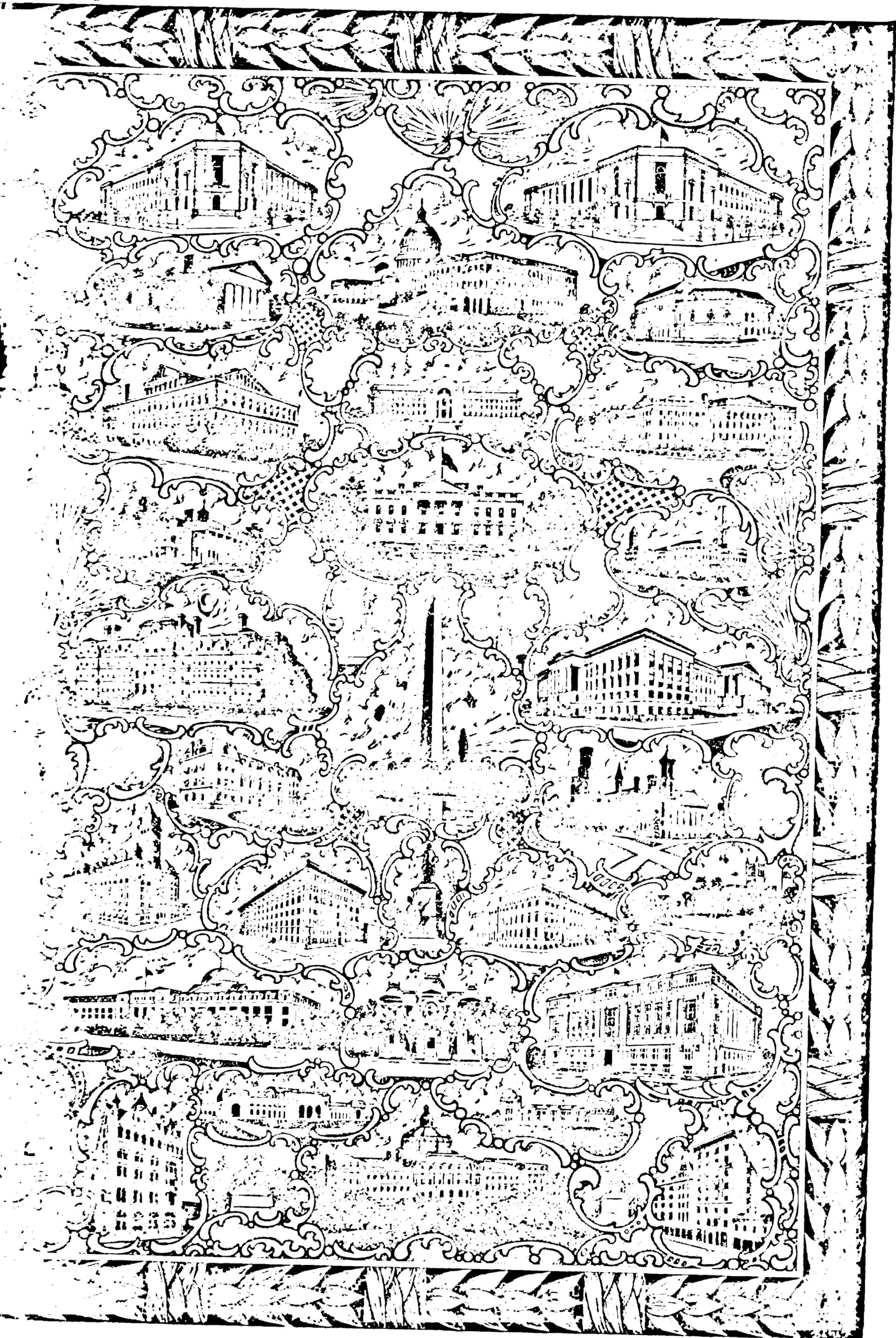
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MESS

THE STATE, WAR, AND NAVY BUILDING is described by the Department of the Interior. It was commenced in 1871 and finished in 1893 at a cost of \$10,000,000. The building measures 474 x 253 feet, covers four and a half acres and contains 100 miles of corridors. The style of architecture is that of the High Renaissance.

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B. 92

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JAMES D. RICHARDSON

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of my country, I hope it may be my privilege to deserve and secure not only your cordial cooperation in great public measures, but also those relations of mutual confidence and regard which it is always so desirable to cultivate between members of coordinate branches of the Government.

FRANKLIN PIERCE.

SPECIAL MESSAGES.

WASHINGTON, *December 12, 1853.*

To the Senate of the United States:

In answer to the resolutions of the Senate of the 17th of August, 1852, and 23d of February last, requesting a copy of correspondence relative to the claim on the Government of Portugal in the case of the brig *General Armstrong*, I transmit a report from the Secretary of State, to whose Department the resolutions were referred.

FRANKLIN PIERCE.

WASHINGTON, *December 12, 1853.*

To the Senate of the United States:

I transmit to the Senate, for its consideration with a view to ratification, a treaty of friendship, commerce, and navigation between the United States and Paraguay, concluded on the 4th of March last.

FRANKLIN PIERCE.

WASHINGTON, *December 12, 1853.*

To the Senate of the United States:

I transmit to the Senate, for its consideration with a view to ratification, a treaty for the free navigation of the rivers Parana and Uruguay between the United States and the Argentine Confederation, concluded on the 10th of July last.

FRANKLIN PIERCE.

WASHINGTON, *December 12, 1853.*

To the Senate of the United States:

I transmit to the Senate, for its consideration with a view to ratification, a treaty of friendship, commerce, and navigation between the United States and the Argentine Confederation, concluded on the 27th of July last.

FRANKLIN PIERCE.

WASHINGTON, *January 9, 1854.**To the House of Representatives:*

In answer to the resolution of the House of Representatives of the 3d of January, 1854, I have the honor to transmit herewith a letter of the Secretary of the Navy and the papers* accompanying it.

FRANKLIN PIERCE.

WASHINGTON, *January 19, 1854.**To the House of Representatives:*

I transmit herewith a report from the Secretary of State, with accompanying documents,† in compliance with the resolution of the House of Representatives of the 3d instant.

FRANKLIN PIERCE.

WASHINGTON, *January 23, 1854.**To the Senate and House of Representatives:*

I transmit to Congress a report of the Secretary of State, together with the set of works illustrative of the exhibition in London of 1851 to which it refers, in order that such disposal may be made of them as may be deemed advisable.

FRANKLIN PIERCE.

WASHINGTON, *January 25, 1854.**To the Senate of the United States:*

I transmit herewith a report from the Secretary of State, with accompanying documents,‡ in compliance with a resolution of the Senate of the 23d instant.

FRANKLIN PIERCE.

WASHINGTON, *February 2, 1854.**To the House of Representatives:*

I transmit herewith a report from the Secretary of State, with accompanying documents,§ in compliance with the resolution of the House of Representatives of the 30th ultimo.

FRANKLIN PIERCE.

* Correspondence with and orders to commanders of vessels or squadrons on the Atlantic coast of British North America relative to protecting the rights of fishing and navigation secured to citizens of the United States under treaties with Great Britain.

† Relating to seizure and imprisonment by Spanish authorities at Puerto Rico of officers and crew of schooner *North Carolina*.

‡ Relating to a complimentary mission to the United States of Archbishop Gaetano Bedini, apostolic nuncio to the Empire of Brazil, for the purpose of conveying, in the name of Pope Pius IX, sentiments of regard for the President of the United States.

§ Correspondence with the American chargé to Austria relative to the claim of Simon Tousig to the protection of the United States

to the suggestion in the report, it is desirable that such of the papers as may be originals should be returned to the Department of State.

FRANKLIN PIERCE.

EXECUTIVE OFFICE, *March 25, 1854.*

HON. LINN BOYD,

Speaker of the House of Representatives:

I communicate to the House of Representatives herewith a report from the Secretary of the Interior, dated the 24th instant, containing so much of the information called for by the resolution of the 17th instant as it is practicable or compatible with the public interest to furnish at the present time, respecting the proceedings which have been had and negotiations entered into for the extinguishment of the Indian titles to lands west of the States of Missouri and Iowa.

FRANKLIN PIERCE.

WASHINGTON, *March 29, 1854.*

To the Senate of the United States:

In answer to the resolution of the Senate of the 21st instant, adopted in executive session, relative to the claims of the Mexican Government and of citizens of the Mexican Republic on this Government, and of citizens of the United States on the Government of that Republic, I transmit a report from the Secretary of State, to whom the resolution was referred.

FRANKLIN PIERCE.

WASHINGTON, *March 31, 1854.*

To the Senate of the United States:

In answer to the resolution of the Senate of the 13th instant, requesting a confidential communication of information touching the expedition under the authority of this Government for the purpose of opening trade with Japan, I transmit a report from the Secretary of State, to whom the resolution was referred.

FRANKLIN PIERCE.

WASHINGTON, D. C., *April 1, 1854.*

To the Senate of the United States:

I transmit herewith the report of the Secretary of State in reply to the resolution of the Senate of the 27th ultimo.

That part of the document which purports to recite my official instructions is strictly correct; that which is avowedly unofficial and unauthorized, it can hardly be necessary for me to say, in view of the documents already before the Senate, does not convey a correct impression of my "views and wishes."

At no time after an intention was entertained of sending Mr. Ward as special agent to Mexico was either the Garay grant or the convention entered into by Mr. Conkling alluded to otherwise than as subjects which might embarrass the negotiation of the treaty, and were consequently not included in the instructions.

While the departure of Mr. Ward, under any circumstances or in any respect, from the instructions committed to him is a matter of regret, it is just to say that, although he failed to convey in his letter to General Gadsden the correct import of remarks made by me anterior to his appointment as special agent, I impute to him no design of misrepresentation.

FRANKLIN PIERCE.

WASHINGTON, *April 5, 1854.*

To the Senate of the United States:

I transmit to the Senate a report of the Secretary of State, with accompanying documents,* in compliance with their resolution of the 14th ultimo.

FRANKLIN PIERCE.

WASHINGTON, *April 5, 1854.*

To the House of Representatives of the United States:

I transmit herewith to the House of Representatives a report of the Secretary of State, with accompanying documents,† in further compliance with their resolution of the 10th of March, 1854.

FRANKLIN PIERCE.

WASHINGTON, *April 5, 1854.*

To the Senate of the United States:

I transmit herewith a report‡ from the Secretary of State, in answer to the resolution of the Senate in executive session of the 3d instant.

FRANKLIN PIERCE.

WASHINGTON, *April 8, 1854.*

To the House of Representatives:

I transmit herewith to the House of Representatives a report§ of the Secretary of State, in answer to their resolution of the 3d instant.

FRANKLIN PIERCE.

*Correspondence relative to the seizure of Martin Koszta by Austrian authorities at Smyrna.

†Relating to violations of the rights of American citizens by Spanish authorities and their refusal to allow United States vessels to enter ports of Cuba, etc.

‡Relating to expeditions organized in California for the invasion of Sonora, Mexico.

§Stating that the correspondence relative to the refusal by the authorities of Cuba to permit the United States mail steamer *Crescent City* to land mail and passengers at Havana had been transmitted with the message to the House of April 5, 1854.

WASHINGTON, *May 11, 1854.**To the House of Representatives:*

I transmit a report from the Secretary of State, with accompanying papers,* in answer to the resolution of the House of Representatives of the 1st instant.

FRANKLIN PIERCE.

WASHINGTON, *May 20, 1854.**To the Senate of the United States:*

I transmit herewith a report from the Secretary of State, with accompanying documents,† in compliance with the Senate's resolution of the 30th of January last.

FRANKLIN PIERCE.

WASHINGTON, *May 23, 1854.**To the Senate of the United States:*

I transmit a report from the Secretary of State, on the subject of documents‡ called for by the resolution of the Senate of the 9th instant.

FRANKLIN PIERCE.

WASHINGTON, *May 25, 1854.**To the Senate of the United States:*

I communicate to the Senate herewith, for its constitutional action thereon, four several treaties recently negotiated in this city by George W. Manypenny, as commissioner on the part of the United States, with the delegates of the Delaware, Ioway, Kickapoo, and Sac and Fox tribes of Indians.

FRANKLIN PIERCE.

WASHINGTON, *May 29, 1854.**To the Senate of the United States:*

I communicate to the Senate herewith, for its constitutional action thereon, a treaty negotiated on the 12th instant at the Falls of Wolf River, in Wisconsin, by Francis Huebschmann, superintendent of Indian affairs for the northern superintendency, and the Menomonee Indians, by the chiefs, headmen, and warriors of that tribe.

FRANKLIN PIERCE.

* Relating to the rights accorded to neutrals and the rights claimed by belligerents in the war between certain European powers.

† Correspondence relative to the difficulties between Rev. Jonas King and the Government of Greece.

‡ Researches of H. S. Sanford, late chargé d'affaires at Paris, on the condition of penal law in continental Europe, etc.; also a "Memoir on the Administrative Changes in France since the Revolution of 1848," by H. S. Sanford.

violated our laws. The energy and activity of our civil and military authorities have frustrated the designs of those who meditated expeditions of this character except in two instances. One of these, composed of foreigners, was at first countenanced and aided by the Mexican Government itself, it having been deceived as to their real object. The other, small in number, eluded the vigilance of the magistrates at San Francisco and succeeded in reaching the Mexican territories; but the effective measures taken by this Government compelled the abandonment of the undertaking.

The commission to establish the new line between the United States and Mexico, according to the provisions of the treaty of the 30th of December last, has been organized, and the work is already commenced.

Our treaties with the Argentine Confederation and with the Republics of Uruguay and Paraguay secure to us the free navigation of the river La Plata and some of its larger tributaries, but the same success has not attended our endeavors to open the Amazon. The reasons in favor of the free use of that river I had occasion to present fully in a former message, and, considering the cordial relations which have long existed between this Government and Brazil, it may be expected that pending negotiations will eventually reach a favorable result.

Convenient means of transit between the several parts of a country are not only desirable for the objects of commercial and personal communication, but essential to its existence under one government. Separated, as are the Atlantic and Pacific coasts of the United States, by the whole breadth of the continent, still the inhabitants of each are closely bound together by community of origin and institutions and by strong attachment to the Union. Hence the constant and increasing intercourse and vast interchange of commercial productions between these remote divisions of the Republic. At the present time the most practicable and only commodious routes for communication between them are by the way of the isthmus of Central America. It is the duty of the Government to secure these avenues against all danger of interruption.

In relation to Central America, perplexing questions existed between the United States and Great Britain at the time of the cession of California. These, as well as questions which subsequently arose concerning interoceanic communication across the Isthmus, were, as it was supposed, adjusted by the treaty of April 19, 1850, but, unfortunately, they have been reopened by serious misunderstanding as to the import of some of its provisions, a readjustment of which is now under consideration. Our minister at London has made strenuous efforts to accomplish this desirable object, but has not yet found it possible to bring the negotiations to a termination.

As incidental to these questions, I deem it proper to notice an occurrence which happened in Central America near the close of the last session of Congress. So soon as the necessity was perceived of establishing

NICARAGUAN AND PARAGUAYAN TROUBLES

The two great commercial nations, Great Britain and the United States, were natural rivals for Central American influence. Both wanted to construct an isthmian canal. The Clayton-Bulwer Treaty seemed to settle all differences, but it was not long before England's tactics showed she did not propose to be bound by it. One of the incidents of the friction occurred in Greytown, Nicaragua. This place stood at the mouth of the San Juan River, a necessary element to any canal projects of the time, and by British advice had renounced all political connections and declared itself a sovereignty. Our Consul there having been insulted, an American war vessel bombarded the town. For a fuller description of the incident, see the President's account on page 2814.

Later a fleet of nineteen vessels was sent to Paraguay to obtain reparation from that republic for insults and injuries to the Government and to individual citizens. Needless to say, this Armada accomplished its purpose.

The history of our diplomacy is told in the series of articles covering our treaty relations; in this case refer to the articles "Nicaragua"; "Nicaragua, Treaties with"; "Paraguay"; "Paraguay, Treaties with"; "Great Britain"; and "Great Britain, Treaties with." The story of the isthmian canal is told in the article entitled "Panama Canal." All of the articles are in the Encyclopedic Index.

placed them beyond the reach of the Government. Conduct of this character, brought in several instances to the notice of the present Secretary of the Treasury, naturally awakened his suspicion, and resulted in the disclosure that at four ports—namely, Oswego, Toledo, Sandusky, and Milwaukee—the Treasury had, by false entries, been defrauded within the four years next preceding March, 1853, of the sum of \$198,000. The great difficulty with which the detection of these frauds has been attended, in consequence of the abstraction of books and papers by the retiring officers, and the facility with which similar frauds in the public service may be perpetrated render the necessity of new legal enactments in the respects above referred to quite obvious. For other material modifications of the revenue laws which seem to me desirable, I refer you to the report of the Secretary of the Treasury. That report and the tables which accompany it furnish ample proofs of the solid foundation on which the financial security of the country rests and of the salutary influence of the independent-treasury system upon commerce and all monetary operations.

The experience of the last year furnishes additional reasons, I regret to say, of a painful character, for the recommendation heretofore made to provide for increasing the military force employed in the Territory inhabited by the Indians. The settlers on the frontier have suffered much from the incursions of predatory bands, and large parties of emigrants to our Pacific possessions have been massacred with impunity. The recurrence of such scenes can only be prevented by teaching these wild tribes the power of and their responsibility to the United States. From the garrisons of our frontier posts it is only possible to detach troops in small bodies; and though these have on all occasions displayed a gallantry and a stern devotion to duty which on a larger field would have commanded universal admiration, they have usually suffered severely in these conflicts with superior numbers, and have sometimes been entirely sacrificed. All the disposable force of the Army is already employed on this service, and is known to be wholly inadequate to the protection which should be afforded. The public mind of the country has been recently shocked by savage atrocities committed upon defenseless emigrants and border settlements, and hardly less by the unnecessary destruction of valuable lives where inadequate detachments of troops have undertaken to furnish the needed aid. Without increase of the military force these scenes will be repeated, it is to be feared, on a larger scale and with more disastrous consequences. Congress, I am sure, will perceive that the plainest duties and responsibilities of Government are involved in this question, and I doubt not that prompt action may be confidently anticipated when delay must be attended by such fearful hazards.

The bill of the last session providing for an increase of the pay of the rank and file of the Army has had beneficial results, not only in facilitating enlistments, but in obvious improvement in the class of men who

interests; if a portion of the States assume to impose their institutions on the others or refuse to fulfill their obligations to them, we are no longer united, friendly States, but distracted, hostile ones, with little capacity left of common advantage, but abundant means of reciprocal injury and mischief. Practically it is immaterial whether aggressive interference between the States or deliberate refusal on the part of any one of them to comply with constitutional obligations arise from erroneous conviction or blind prejudice, whether it be perpetrated by direction or indirection. In either case it is full of threat and of danger to the durability of the Union.

Placed in the office of Chief Magistrate as the executive agent of the whole country, bound to take care that the laws be faithfully executed, and specially enjoined by the Constitution to give information to Congress on the state of the Union, it would be palpable neglect of duty on my part to pass over a subject like this, which beyond all things at the present time vitally concerns individual and public security.

It has been matter of painful regret to see States conspicuous for their services in founding this Republic and equally sharing its advantages disregard their constitutional obligations to it. Although conscious of their inability to heal admitted and palpable social evils of their own, and which are completely within their jurisdiction, they engage in the offensive and hopeless undertaking of reforming the domestic institutions of other States, wholly beyond their control and authority. In the vain pursuit of ends by them entirely unattainable, and which they may not legally attempt to compass, they peril the very existence of the Constitution and all the countless benefits which it has conferred. While the people of the Southern States confine their attention to their own affairs, not presuming officiously to intermeddle with the social institutions of the Northern States, too many of the inhabitants of the latter are permanently organized in associations to inflict injury on the former by wrongful acts, which would be cause of war as between foreign powers and only fail to be such in our system because perpetrated under cover of the Union.

Is it possible to present this subject as truth and the occasion require without noticing the reiterated but groundless allegation that the South has persistently asserted claims and obtained advantages in the practical administration of the General Government to the prejudice of the North, and in which the latter has acquiesced? That is, the States which either promote or tolerate attacks on the rights of persons and of property in other States, to disguise their own injustice, pretend or imagine, and constantly aver, that they, whose constitutional rights are thus systematically assailed, are themselves the aggressors. At the present time this imputed aggression, resting, as it does, only in the vague declamatory charges of political agitators, resolves itself into misapprehension, or misinterpretation, of the principles and facts of the political organization of the new Territories of the United States.

What is the voice of history? When the ordinance which provided for

MISSOURI BORDER RUFFIANS IN KANSAS

The South interpreted the Kansas-Nebraska Act as contemplating the formation of one slave and one free State; Nebraska, the northernmost, they left to the North, but Kansas, as contiguous to the slave State of Missouri, they must have. When Northerners moved into Kansas their wrath was unbounded. It was a violation of the pact, they thought, and such squatters must be chased away. The stream from the North assumed alarming proportions; when the time came to vote for and against slavery, the free-soil men would predominate. By some means Southern rights must be protected. On the first election day 1,729 Southerners of the type shown in the picture, carrying rifles on shoulders, pistols in belts and bowie-knives in boots, with whiskey for sustenance, took possession of the polls, and the pro-slavery candidate won. On the second election day 5,000 of the same stripe, led by U. S. Senator Atchison, repeated the performance. When the Governor, who knew two-thirds of the vote was non-resident, threatened to call a new election, they gave him fifteen minutes to change his mind or die. He chose the former alternative. During the time of their domination only fifty slaveholders were in Kansas.

Each party elected and inaugurated a government of its own. Their conflicting claims to authority led to bloodshed. The free-state settlement of Lawrence was entered by a mob under the guise of a sheriff's posse and sacked. It is impossible to say which faction committed the most misdeeds, as after a while the crimes of each were simply retaliatory.

Consult the articles "Kansas," "Kansas Aid Society," "Kansas-Nebraska Act," "Lecompton Constitution" and "Wyandotte Constitution" in the Encyclopedic Index for the history of the subject.

PIONEERING AND INVENTION.

As in the beginning of the settlement of any new country, the early days of life in the far West were the acme of all that is picturesque. Not without reason was the new country termed the "Wild and Woolly West." There were no formal laws, and whatever existed of unwritten laws necessary for human preservation had to be enforced at the end of firearms. Bands of desperadoes, unwilling to live by their own efforts in the new rich and fertile country, attempted to prey upon those who were laying the foundation for the future greatness of the West; and such bands could only be literally shot out of existence. The early crude towns, which were the embryos of the later thriving metropolises of the West, in those days were little more than trading points and carousing centres; and the evolution of these centres of lawlessness into progressive and cultivated communities is one of the stirring stories of American development.

Along with pioneering developments went new scientific discoveries and inventions. Professor Samuel Morse (1791-1872) began experiments with a telegraph in the thirties, and in 1835 had a mile of wire producing definite telegraphic results. His discoveries, however, had to wait upon slow and grudging help from Congress, which was not forthcoming until 1843. The first lengthy telegraphic message was sent on May 1, 1844, from Annapolis to Washington, and announced the nomination of Clay by the Whig convention meeting in Baltimore. From this humble beginning has sprung our extensive system of telegraph communication, in which were operated in 1917 more than 275,000 miles of poles and cables, and more than 1,800,000 miles of wires, carrying more than 125,000,000 messages yearly.

PROCLAMATION.**BY THE PRESIDENT OF THE UNITED STATES OF AMERICA.****A PROCLAMATION.**

Whereas objects of interest to the United States require that the Senate should be convened at 12 o'clock on the 4th of March next to receive and act upon such communications as may be made to it on the part of the Executive:

Now, therefore, I, Franklin Pierce, President of the United States, have considered it to be my duty to issue this my proclamation, declaring that an extraordinary occasion requires the Senate of the United States to convene for the transaction of business at the Capitol, in the city of Washington, on the 4th day of March next, at 12 o'clock at noon of that day, of which all who shall at that time be entitled to act as members of that body are hereby required to take notice.

Given under my hand and the seal of the United States, at Washington, this 16th day of February, A. D. 1857, and of the Independence of the United States the eighty-first.

FRANKLIN PIERCE.

By the President:

W. L. MARCY,*Secretary of State.*

QUESTIONS.

1. May a person enlist in this country for service in foreign wars, or leave here for such service? Page 2865.
2. How did England and France treat neutral shipping in 1793? Page 2844.
3. When was the first treaty with Japan sent to the Senate? Pages 2776, 2812. \
4. What nations collectively agreed to abolish privateering? Page 2945.
5. What population did Pierce predict the generation of his day might see? Page 2757.
6. When did the British Government enlist men in this country for service in foreign wars? Page 2865.
7. Did the British Government ever agree not to assume any sovereignty in Central America? Page 2884.

SUGGESTIONS.

During Pierce's administration the Gadsden Purchase, q. v., Encyclopedic Index, was made. This was an important step in American expansion. Pages 2762, 2763.

Read about Illegal Combinations in Kansas, a preliminary step in slavery troubles. Page 2923. And in this connection see Kansas-Nebraska Act, Encyclopedic Index.

The first Japanese Treaty, referred to on pages 2776 and 2812, is regarded by publicists as marking an important epoch in world civilization. (See Japan, Treaty with, Encyclopedic Index.)

Read Pierce's Foreign Policy. Pages 2731, 2745, 2807, 2864, 2904.

NOTE.

For further suggestions on Pierce's administration, see Pierce, Franklin, Encyclopedic Index.

By reading the Foreign Policy of each President, and by scanning the messages as to the state of the nation, a thorough knowledge of the history of the United States will be acquired from the most authentic sources; because, as has been said, "Each President reviews the past, depicts the present and forecasts the future of the nation."

James Buchanan

March 4, 1857, to March 4, 1861

SEE ENCYCLOPEDIA INDEX.

The Encyclopedic Index is not only an index to the other volumes, not only a key that unlocks the treasures of the entire publication, but it is in itself an alphabetically arranged brief history or story of the great controlling events constituting the History of the United States.

Under its proper alphabetical classification the story is told of every great subject referred to by any of the Presidents in their official Messages, and at the end of each article the official utterances of the Presidents themselves are cited upon the subject, so that you may readily turn to the page in the body of the work itself for this original information.

Next to the possession of knowledge is the ability to turn at will to where knowledge is to be found.

James Buchanan

HOME AT WHEATLAND, PENNSYLVANIA, OF JAMES BUCHANAN

With reproduction of official portrait, by Andrews, from the White House
Collection

James Buchanan

BUCHANAN

Mr. Buchanan came to the Presidency through gradual promotion; first the Pennsylvania legislature, then Congress, next minister to Russia, then the United States Senate for three terms, next Secretary of State, then minister to England from which he returned to assume the reins of government. His personal appearance was striking. He was a little over six feet in height, broad shouldered and admirably proportioned; dignified without austerity, gracious to all and especially courteous to women. His complexion was fair, his forehead massive; he wore no beard, while his abundant silky white hair, scrupulous neatness in dress, with the old-fashioned standing collar and large white cravat, stamped him as a gentleman of the old school. His eyes were blue, one near- and one far-sighted, because of which defect he habitually inclined his head to one side to favor the better eye. He was essentially a courtly and handsome man, and reached more nearly my ideal of how a President should look than any President I have seen. His moral character and personal virtue were above reproach and, so far as I know, were never assailed. He was of an eminently religious turn and was always a regular attendant at the Presbyterian church in Washington, although it was not until late in life that he formally connected himself with any church. It is related by Reverend William M. Paxton, D. D., pastor of the First Presbyterian Church in New York city, how this came about. While both were at Bedford Springs, Pa., in 1860, Mr. Buchanan sent for Dr. Paxton and conversed with him freely on the subject of religion, and then and there declared his intention to make a public profession upon his retirement from the Presidential chair. When urged to take the step at once, his reply was, with deep feeling: "I must delay for the honor of religion. If I were to join the church now, they would say hypocrite from Maine to Georgia." He carried out his purpose immediately upon his retirement and return to his home in Lancaster, Pa.

Of his scrupulous integrity and exactness in public affairs, I recall this incident. During his Administration the revenue cutter "Harriet Lane," named in honor of his niece, an uncrowned queen, was sent to Washington. Howell Cobb, Secretary of the Treasury, seized the opportunity to invite all the public officials and many prominent citizens in Washington to an excursion on this recent and handsomest addition to the revenue marine. The trip down the Potomac proved a brilliant success. After it was over, Mr. Buchanan, who did not go, desired to know who was to foot the bill. The Secretary was somewhat embarrassed when informed that it must not be paid from the Treasury, but that he, the President, would, if necessary, draw his own check for the

amount. Mr. Cobb managed the matter without taking it from the public funds. It would be interesting if Congress would now institute an inquiry how frequently this precedent has since been ignored, and how many millions have been squandered in official junketing.

Space is not given me to speak of Mr. Buchanan's attitude after the acts of secession were committed. It is necessary only to say that a purer or more loyal patriot did not exist, but he had an antagonistic and partly disloyal Congress which absolutely refused to heed his messages of December, 1860, and January, 1861, and provide him the men and means to stamp out the rising and most formidable insurrection. It alone had the constitutional right to do so. The President was at all times ready to execute the laws, but Congress neglected to exercise its constitutional prerogative. The little regular army was scattered along our exposed frontier. It was with much difficulty that the President could get a regular battery to Washington in time for the inauguration. The Capital was filled with secessionists, organized and ready to overthrow the Government. The district militia hastily formed was a mob. The North was greatly divided and New York city peculiarly so, with scarcely a prominent newspaper that was not opposed to a civil conflict. Mr. Buchanan, therefore, as did Mr. Lincoln for six weeks after his inauguration, bent all his energies to a peaceful solution of the difficulties. He, as very few did, appreciated the extent and horror of an internecine struggle, and the last words he said to my father as he bade him farewell at the depot, was the expression of his great relief that his Administration had closed without bloodshed. The gun at Sumter which consolidated the North and West made it easy for Mr. Lincoln to meet force with force. Says James Buchanan Henry, his faithful ward and private secretary: "Mr. Buchanan, to the day of his death, expressed to me his abiding conviction that the American people would, in due time, come to regard his course as the only one which at that time promised any hope of saving the Nation from a bloody and devastating war, and would recognize the integrity and wisdom of his course in administering the Government for the good of the whole people, whether North or South. His conviction on this point was so genuine that he looked forward serenely to the future, and never seemed to entertain a misgiving or a doubt." And they will.

Horatio C. King.

HARRIET LANE

HARRIET LANE was left an orphan at nine years of age, and was brought up by her uncle, James Buchanan, who took great pains with her education. When he became Minister to England in 1852, she accompanied him and was a marked favorite in court and diplomatic circles. She was a handsome blonde of twenty, dignified, graceful, clever, and an engaging talker. On her uncle's return to America and his subsequent election, she became mistress of the White House and was renowned for her charm, good taste and diplomacy. She entertained the Prince of Wales, later King Edward VII, while in America in 1860, and in recognition of this was an especially invited guest at his Coronation Ceremony. After her uncle passed away, her great sorrows were the deaths of her husband, Henry Elliot Johnston, and her two young sons. Shortly after her return to America she developed symptoms of a serious illness, to which she succumbed in July, 1903.

THE INAUGURATION OF JAMES BUCHANAN

THE INAUGURATION OF JAMES BUCHANAN

The drawing shows Buchanan reading his inaugural message, while at the left stands General Winfield Scott, and at his right stands Roger Taney, Chief Justice of the United States, and Franklin Pierce, the retiring President.

For a sketch of Buchanan's Administration, see the article entitled "Buchanan, James," in the Encyclopedic Index. A similar analysis of each Administration appears in the alphabetical place of the name of the President.

COTTON.

The first attempt to cultivate cotton in the United States took place in Virginia in 1621. Cotton was introduced into South Carolina in 1733, into Georgia in 1741, into Louisiana in 1741. It was not until 1770, however, that cotton was grown as a staple crop. The greatest cotton-growing section in the world, both in extent and in production, is the southern and southeastern section of the United States. Next to corn, cotton is the most valuable crop raised in the United States, and represents the largest single item of export. The United States contributes more than 60 per cent of the cotton production of the world. (See article Cotton in Encyclopedic Index.)

JOHN BROWN'S RAID ON HARPER'S FERRY

The full account of this occurrence is given in the article entitled "Brown's Insurrection," in the Encyclopedic Index.

The eyes, not only of the United States, but also of the entire civilized world, were upon the court-room where the trial of John Brown took place. The upper panel on the preceding page reproduces a careful drawing made by an eye-witness of the scene. All the world knows the fate which was meted out to Brown; and it is his appearance as he went to meet that fate which is reproduced in the lower panel.

President Buchanan discusses the event on page 3084.

To the Senate,

In compliance with the resolution of the Senate, adopted March 20th 1860, calling for the correspondence in relation to the situation in Indian and other massacres in Utah Territory, I have the honor to transmit herewith, with accounts, and reports of the various districts, information intended to collect the information.

James M. Buchanan

(Executive Session,
May 1st 1860.)

PRESIDENT BUCHANAN'S NOTE TO SENATE RELATING TO UTAH MASSACRES.

June instant, at 12 o'clock at noon of that day, of which all who shall then be entitled to act as members of that body are hereby required to take notice.

Given under my hand and the seal of the United States, at Washington, this 25th day of June, A. D. 1860, and of the Independence of the United States the eighty-fourth.

JAMES BUCHANAN.

By the President:

LEWIS CASS,
Secretary of State.

FOURTH ANNUAL MESSAGE.

WASHINGTON CITY, *December 3, 1860.*

Fellow-Citizens of the Senate and House of Representatives:

Throughout the year since our last meeting the country has been eminently prosperous in all its material interests. The general health has been excellent, our harvests have been abundant, and plenty smiles throughout the land. Our commerce and manufactures have been prosecuted with energy and industry, and have yielded fair and ample returns. In short, no nation in the tide of time has ever presented a spectacle of greater material prosperity than we have done until within a very recent period.

Why is it, then, that discontent now so extensively prevails, and the Union of the States, which is the source of all these blessings, is threatened with destruction?

The long-continued and intemperate interference of the Northern people with the question of slavery in the Southern States has at length produced its natural effects. The different sections of the Union are now arrayed against each other, and the time has arrived, so much dreaded by the Father of his Country, when hostile geographical parties have been formed.

I have long foreseen and often forewarned my countrymen of the now impending danger. This does not proceed solely from the claim on the part of Congress or the Territorial legislatures to exclude slavery from the Territories, nor from the efforts of different States to defeat the execution of the fugitive-slave law. All or any of these evils might have been endured by the South without danger to the Union (as others have been) in the hope that time and reflection might apply the remedy. The immediate peril arises not so much from these causes as from the fact that the incessant and violent agitation of the slavery question throughout the North for the last quarter of a century has at length produced its malign influence on the slaves and inspired them with

parties. If this be so, the Confederacy is a rope of sand, to be penetrated and dissolved by the first adverse wave of public opinion in any of the States. In this manner our thirty-three States may resolve themselves into as many petty, jarring, and hostile republics, each one retiring from the Union without responsibility whenever any sudden excitement might impel them to such a course. By this process a Union might be entirely broken into fragments in a few weeks which cost our forefathers many years of toil, privation, and blood to establish.

Such a principle is wholly inconsistent with the history as well as the character of the Federal Constitution. After it was framed with the greatest deliberation and care it was submitted to conventions of the people of the several States for ratification. Its provisions were discussed at length in these bodies, composed of the first men of the country. Its opponents contended that it conferred powers upon the Federal Government dangerous to the rights of the States, whilst its advocates maintained that under a fair construction of the instrument there was no foundation for such apprehensions. In that mighty struggle between the first intellects of this or any other country it never occurred to any individual, either among its opponents or advocates, to assert or even to intimate that their efforts were all vain labor, because the moment that any State felt herself aggrieved she might secede from the Union. What a crushing argument would this have proved against those who dreaded that the rights of the States would be endangered by the Constitution! The truth is that it was not until many years after the origin of the Federal Government that such a proposition was first advanced. It was then met and refuted by the conclusive arguments of General Jackson, who in his message of the 16th of January, 1833, transmitting the nullifying ordinance of South Carolina to Congress, employs the following language:

The right of the people of a single State to absolve themselves at will and without the consent of the other States from their most solemn obligations, and hazard the liberties and happiness of the millions composing this Union, can not be acknowledged. Such authority is believed to be utterly repugnant both to the principles upon which the General Government is constituted and to the objects which it is expressly formed to attain.

It is not pretended that any clause in the Constitution gives countenance to such a theory. It is altogether founded upon inference; not from any language contained in the instrument itself, but from the sovereign character of the several States by which it was ratified. But is it beyond the power of a State, like an individual, to yield a portion of its sovereign rights to secure the remainder? In the language of Mr. Madison, who has been called the father of the Constitution—

It was formed by the States; that is, by the people in each of the States acting in their highest sovereign capacity, and formed, consequently, by the same authority which formed the State constitutions. * * * Nor is the Government of the United States, created by the Constitution, less a government, in the strict sense

of the term, within the sphere of its powers than the governments created by the constitutions of the States are within their several spheres. It is, like them, organized into legislative, executive, and judiciary departments. It operates, like them, directly on persons and things, and, like them, it has at command a physical force for executing the powers committed to it.

It was intended to be perpetual, and not to be annulled at the pleasure of any one of the contracting parties. The old Articles of Confederation were entitled "Articles of Confederation and Perpetual Union between the States," and by the thirteenth article it is expressly declared that "the articles of this Confederation shall be inviolably observed by every State, and the Union shall be perpetual." The preamble to the Constitution of the United States, having express reference to the Articles of Confederation, recites that it was established "in order to form a more perfect union." And yet it is contended that this "more perfect union" does not include the essential attribute of perpetuity.

But that the Union was designed to be perpetual appears conclusively from the nature and extent of the powers conferred by the Constitution on the Federal Government. These powers embrace the very highest attributes of national sovereignty. They place both the sword and the purse under its control. Congress has power to make war and to make peace, to raise and support armies and navies, and to conclude treaties with foreign governments. It is invested with the power to coin money and to regulate the value thereof, and to regulate commerce with foreign nations and among the several States. It is not necessary to enumerate the other high powers which have been conferred upon the Federal Government. In order to carry the enumerated powers into effect, Congress possesses the exclusive right to lay and collect duties on imports, and, in common with the States, to lay and collect all other taxes.

But the Constitution has not only conferred these high powers upon Congress, but it has adopted effectual means to restrain the States from interfering with their exercise. For that purpose it has in strong prohibitory language expressly declared that—

No State shall enter into any treaty, alliance, or confederation; grant letters of marque and reprisal; coin money; emit bills of credit; make anything but gold and silver coin a tender in payment of debts; pass any bill of attainder, *ex post facto* law, or law impairing the obligation of contracts.

Moreover—

No State shall without the consent of the Congress lay any imposts or duties on imports or exports, except what may be absolutely necessary for executing its inspection laws.

And if they exceed this amount the excess shall belong to the United States. And—

No State shall without the consent of Congress lay any duty of tonnage, keep troops or ships of war in time of peace, enter into any agreement or compact with another State or with a foreign power, or engage in war, unless actually invaded or in such imminent danger as will not admit of delay.

parties to vote at the election of delegates to frame a State constitution, and afterwards at the election to decide whether Kansas should be a slave or free State.

The insurgent party refused to vote at either, lest this might be considered a recognition on their part of the Territorial government established by Congress. A better spirit, however, seemed soon after to prevail, and the two parties met face to face at the third election, held on the first Monday of January, 1858, for members of the legislature and State officers under the Lecompton constitution. The result was the triumph of the antislavery party at the polls. This decision of the ballot box proved clearly that this party were in the majority, and removed the danger of civil war. From that time we have heard little or nothing of the Topeka government, and all serious danger of revolutionary troubles in Kansas was then at an end.

The Lecompton constitution, which had been thus recognized at this State election by the votes of both political parties in Kansas, was transmitted to me with the request that I should present it to Congress. This I could not have refused to do without violating my clearest and strongest convictions of duty. The constitution and all the proceedings which preceded and followed its formation were fair and regular on their face. I then believed, and experience has proved, that the interests of the people of Kansas would have been best consulted by its admission as a State into the Union, especially as the majority within a brief period could have amended the constitution according to their will and pleasure. If fraud existed in all or any of these proceedings, it was not for the President but for Congress to investigate and determine the question of fraud and what ought to be its consequences. If at the first two elections the majority refused to vote, it can not be pretended that this refusal to exercise the elective franchise could invalidate an election fairly held under lawful authority, even if they had not subsequently voted at the third election. It is true that the whole constitution had not been submitted to the people, as I always desired; but the precedents are numerous of the admission of States into the Union without such submission. It would not comport with my present purpose to review the proceedings of Congress upon the Lecompton constitution. It is sufficient to observe that their final action has removed the last vestige of serious revolutionary troubles. The desperate band recently assembled under a notorious outlaw in the southern portion of the Territory to resist the execution of the laws and to plunder peaceful citizens will, I doubt not, be speedily subdued and brought to justice.

Had I treated the Lecompton constitution as a nullity and refused to transmit it to Congress, it is not difficult to imagine, whilst recalling the position of the country at that moment, what would have been the disastrous consequences, both in and out of the Territory, from such a dereliction of duty on the part of the Executive.

THE FORMATION OF THE SOUTHERN CONFEDERACY

The reasons put forward by Southerners for their secession are considered by Lincoln in his first inaugural address and the following messages. Jefferson Davis was a representative of the Southern aristocracy as Lincoln was of the Northern working classes. Many writers quote Milton's description of the fallen angel, Lucifer, in describing Jefferson Davis's mental powers. His face in the photograph seems eloquent of pride, decision and commanding intellect. Robert E. Lee's character has been the subject of so much eulogy that no comment is necessary.

The Encyclopedic Index articles, "Civil War" and "Confederate States," give a brief narrative of events.

Lincoln's messages form the greatest Exposition of the Northern Cause ever written; for profundity of thought, for accuracy of analysis, and for clearness and beauty of language they have remained, and will always remain, unrivalled.

Congress, and to recommend that measures be promptly adopted to enable it to discharge its pressing obligations. The other recommendations of the report are well worthy of your favorable consideration.

I herewith transmit to Congress the reports of the Secretaries of War, of the Navy, of the Interior, and of the Postmaster-General. The recommendations and suggestions which they contain are highly valuable and deserve your careful attention.

The report of the Postmaster-General details the circumstances under which Cornelius Vanderbilt, on my request, agreed in the month of July last to carry the ocean mails between our Atlantic and Pacific coasts. Had he not thus acted this important intercommunication must have been suspended, at least for a season. The Postmaster-General had no power to make him any other compensation than the postages on the mail matter which he might carry. It was known at the time that these postages would fall far short of an adequate compensation, as well as of the sum which the same service had previously cost the Government. Mr. Vanderbilt, in a commendable spirit, was willing to rely upon the justice of Congress to make up the deficiency, and I therefore recommend that an appropriation may be granted for this purpose.

I should do great injustice to the Attorney-General were I to omit the mention of his distinguished services in the measures adopted and prosecuted by him for the defense of the Government against numerous and unfounded claims to land in California purporting to have been made by the Mexican Government previous to the treaty of cession. The successful opposition to these claims has saved the United States public property worth many millions of dollars and to individuals holding title under them to at least an equal amount.

It has been represented to me from sources which I deem reliable that the inhabitants in several portions of Kansas have been reduced nearly to a state of starvation on account of the almost total failure of their crops, whilst the harvests in every other portion of the country have been abundant. The prospect before them for the approaching winter is well calculated to enlist the sympathies of every heart. The destitution appears to be so general that it can not be relieved by private contributions, and they are in such indigent circumstances as to be unable to purchase the necessaries of life for themselves. I refer the subject to Congress. If any constitutional measure for their relief can be devised, I would recommend its adoption.

I cordially commend to your favorable regard the interests of the people of this District. They are eminently entitled to your consideration, especially since, unlike the people of the States, they can appeal to no government except that of the Union.

JAMES BUCHANAN.

SPECIAL MESSAGES.

WASHINGTON, *December 5, 1860.**To the Senate of the United States:*

I transmit, for the consideration of the Senate with a view to ratification, a convention for the adjustment of claims of citizens of the United States against the Government of the Republic of Costa Rica, signed by the plenipotentiaries of the contracting parties at San Jose on the 2d day of July last.

JAMES BUCHANAN.

WASHINGTON, *December 5, 1860.**To the House of Representatives:*

In answer to the resolution of the House of Representatives of the 9th of April last, requesting information concerning the African slave trade, I transmit a report from the Secretary of State and the documents by which it was accompanied.

JAMES BUCHANAN.

WASHINGTON, *January 2, 1861.**To the Senate of the United States:*

I transmit to the Senate, for its consideration with a view to ratification, a treaty of amity, commerce, and navigation, and for the surrender of fugitive criminals, between the United States and the Republic of Venezuela, signed at Caracas on the 27th of August last.

A similar treaty was concluded on the 10th July, 1856, was submitted to the Senate, and was by a resolution of that body approved, with an amendment, on the 10th March, 1857. Before this amendment could be laid before the Government of Venezuela for acceptance a new minister of the United States was accredited to that Government. Meantime the attention of this Government had been drawn to the disadvantage which would result to our citizens residing in Venezuela if the second article of the treaty of 1856 were permitted to go into effect, the "pecuniary equivalent" for exemption from military duty being an arbitrary and generally an excessive sum. In view of this fact it was deemed preferable to instruct our new minister to negotiate a new treaty which should omit the objectionable second article and also the few words of the twenty-eighth article which had been stricken out by the Senate.

With these changes, and with the addition of the last clause to the twenty-seventh article, the treaty is the same as that already approved by the Senate.

JAMES BUCHANAN.

WASHINGTON CITY, *January 8, 1861.*

To the Senate and House of Representatives:

At the opening of your present session I called your attention to the dangers which threatened the existence of the Union. I expressed my opinion freely concerning the original causes of those dangers, and recommended such measures as I believed would have the effect of tranquilizing the country and saving it from the peril in which it had been needlessly and most unfortunately involved. Those opinions and recommendations I do not propose now to repeat. My own convictions upon the whole subject remain unchanged.

The fact that a great calamity was impending over the nation was even at that time acknowledged by every intelligent citizen. It had already made itself felt throughout the length and breadth of the land. The necessary consequences of the alarm thus produced were most deplorable. The imports fell off with a rapidity never known before, except in time of war, in the history of our foreign commerce; the Treasury was unexpectedly left without the means which it had reasonably counted upon to meet the public engagements; trade was paralyzed; manufactures were stopped; the best public securities suddenly sunk in the market; every species of property depreciated more or less, and thousands of poor men who depended upon their daily labor for their daily bread were turned out of employment.

I deeply regret that I am not able to give you any information upon the state of the Union which is more satisfactory than what I was then obliged to communicate. On the contrary, matters are still worse at present than they then were. When Congress met, a strong hope pervaded the whole public mind that some amicable adjustment of the subject would speedily be made by the representatives of the States and of the people which might restore peace between the conflicting sections of the country. That hope has been diminished by every hour of delay, and as the prospect of a bloodless settlement fades away the public distress becomes more and more aggravated. As evidence of this it is only necessary to say that the Treasury notes authorized by the act of 17th of December last were advertised according to the law and that no responsible bidder offered to take any considerable sum at par at a lower rate of interest than 12 per cent. From these facts it appears that in a government organized like ours domestic strife, or even a well-grounded fear of civil hostilities, is more destructive to our public and private interests than the most formidable foreign war.

In my annual message I expressed the conviction, which I have long deliberately held, and which recent reflection has only tended to deepen and confirm, that no State has a right by its own act to secede from the Union or throw off its federal obligations at pleasure. I also declared my opinion to be that even if that right existed and should be exercised by any State of the Confederacy the executive department of this Government

of mine should increase the excitement in either section of the country. If the political conflict were to end in a civil war, it was my determined purpose not to commence it nor even to furnish an excuse for it by any act of this Government. My opinion remains unchanged that justice as well as sound policy requires us still to seek a peaceful solution of the questions at issue between the North and the South. Entertaining this conviction, I refrained even from sending reinforcements to Major Anderson, who commanded the forts in Charleston Harbor, until an absolute necessity for doing so should make itself apparent, lest it might unjustly be regarded as a menace of military coercion, and thus furnish, if not a provocation, at least a pretext for an outbreak on the part of South Carolina. No necessity for these reinforcements seemed to exist. I was assured by distinguished and upright gentlemen of South Carolina that no attack upon Major Anderson was intended, but that, on the contrary, it was the desire of the State authorities as much as it was my own to avoid the fatal consequences which must eventually follow a military collision.

And here I deem it proper to submit for your information copies of a communication, dated December 28, 1860, addressed to me by R. W. Barnwell, J. H. Adams, and James L. Orr, "commissioners" from South Carolina, with the accompanying documents, and copies of my answer thereto, dated December 31.

In further explanation of Major Anderson's removal from Fort Moultrie to Fort Sumter, it is proper to state that after my answer to the South Carolina "commissioners" the War Department received a letter from that gallant officer, dated on the 27th of December, 1860, the day after this movement, from which the following is an extract:

I will add as my opinion that many things convinced me that the authorities of the State designed to proceed to a hostile act.

Evidently referring to the orders, dated December 11, of the late Secretary of War.

Under this impression I could not hesitate that it was my solemn duty to move my command from a fort which we could not probably have held longer than forty-eight or sixty hours to this one, where my power of resistance is increased to a very great degree.

It will be recollected that the concluding part of these orders was in the following terms:

The smallness of your force will not permit you, perhaps, to occupy more than one of the three forts, but an attack on or attempt to take possession of either one of them will be regarded as an act of hostility, and you may then put your command into either of them which you may deem most proper to increase its power of resistance. You are also authorized to take similar defensive steps whenever you have tangible evidence of a design to proceed to a hostile act.

It is said that serious apprehensions are to some extent entertained (in which I do not share) that the peace of this District may be disturbed

before the 4th of March next. In any event, it will be my duty to preserve it, and this duty shall be performed.

In conclusion it may be permitted to me to remark that I have often warned my countrymen of the dangers which now surround us. This may be the last time I shall refer to the subject officially. I feel that my duty has been faithfully, though it may be imperfectly, performed, and, whatever the result may be, I shall carry to my grave the consciousness that I at least meant well for my country.

JAMES BUCHANAN.

WASHINGTON, *January 15, 1861.*

To the Senate of the United States:

In compliance with the resolution of the Senate passed on the 10th instant, requesting me to inform that body, if not incompatible with the public interest, "whether John B. Floyd, whose appointment as Secretary of War was confirmed by the Senate on the 6th of March, 1857, still continues to hold said office, and, if not, when and how said office became vacant; and, further, to inform the Senate how and by whom the duties of said office are now discharged, and, if an appointment of an acting or provisional Secretary of War has been made, how, when, and by what authority it was so made, and why the fact of said appointment has not been communicated to the Senate," I have to inform the Senate that John B. Floyd, the late Secretary of the War Department, resigned that office on the 29th day of December last, and that on the 1st day of January instant Joseph Holt was authorized by me to perform the duties of the said office until a successor should be appointed or the vacancy filled. Under this authority the duties of the War Department have been performed by Mr. Holt from the day last mentioned to the present time.

The power to carry on the business of the Government by means of a provisional appointment when a vacancy occurs is expressly given by the act of February 13, 1795, which enacts—

That in case of vacancy in the office of Secretary of State, Secretary of the Treasury, or of the Secretary of the Department of War, or of any officer of either of the said Departments whose appointment is not in the head thereof, whereby they can not perform the duties of their respective offices, it shall be lawful for the President of the United States, in case he shall think it necessary, to authorize any person or persons, at his discretion, to perform the duties of the said respective offices until a successor be appointed or such vacancy be filled: *Provided*, That no one vacancy shall be supplied in manner aforesaid for a longer period than six months.

It is manifest that if the power which this law gives had been withheld the public interest would frequently suffer very serious detriment. Vacancies may occur at any time in the most important offices which can not be immediately and permanently filled in a manner satisfactory to the appointing power. It was wise to make a provision which would enable the President to avoid a total suspension of business in the interval,

resolution makes the additional inquiry "*why* the fact of said appointment has not been communicated to the Senate."

I take it for granted that the Senate did not mean to call for the reasons upon which I acted in performing an Executive duty nor to demand an account of the motives which governed me in an act which the law and the Constitution left to my own discretion. It is sufficient, therefore, for that part of the resolution to say that a provisional or temporary appointment like that in question is not required by law to be communicated to the Senate, and that there is no instance on record where such communication ever has been made.

JAMES BUCHANAN.

WASHINGTON, *January 22, 1861.*

To the House of Representatives:

I herewith transmit to the House of Representatives a communication from the Secretary of the Navy, with accompanying reports, of the persons who were sent to the Isthmus of Chiriqui to make the examinations required by the fifth section of the act making appropriations for the naval service, approved June 22, 1860.

JAMES BUCHANAN.

WASHINGTON, *January 24, 1861.*

To the Senate of the United States:

In compliance with the resolution of the Senate of the 19th instant, requesting a copy of correspondence between the Department of State and ministers of foreign powers at Washington in regard to foreign vessels in Charleston, I transmit a report from the Secretary of State and the documents by which it was accompanied.

JAMES BUCHANAN.

WASHINGTON CITY, *January 28, 1861.*

To the Senate and House of Representatives of the United States:

I deem it my duty to submit to Congress a series of resolutions adopted by the legislature of Virginia on the 19th instant, having in view a peaceful settlement of the exciting questions which now threaten the Union. They were delivered to me on Thursday, the 24th instant, by ex-President Tyler, who has left his dignified and honored retirement in the hope that he may render service to his country in this its hour of peril. These resolutions, it will be perceived, extend an invitation "to all such States, whether slaveholding or nonslaveholding, as are willing to unite with Virginia in an earnest effort to adjust the present unhappy controversies in the spirit in which the Constitution was originally formed, and consistently with its principles, so as to afford to the people of the slaveholding States adequate guaranties for the securities of their rights, to appoint

orable for all sections of the country. I trust that the mediation of Virginia may be the destined means, under Providence, of accomplishing this inestimable benefit. Glorious as are the memories of her past history, such an achievement, both in relation to her own fame and the welfare of the whole country, would surpass them all.

JAMES BUCHANAN.

WASHINGTON, *January 30, 1861.*

To the Senate of the United States:

I have received the resolution of the Senate of the 24th instant, requesting the return to that body of the convention between the United States and the Republic of Venezuela on the subject of the Aves Island. That instrument is consequently herewith returned. It was approved by the Senate on the 24th June last with the following amendment:

Article III: Strike out this article, in the following words:

In consideration of the above agreement and indemnification, the Government of the United States and the individuals in whose behalf they have been made agree to desist from all further reclamation respecting the island of Aves, abandoning to the Republic of Venezuela whatever rights might pertain to them.

The amendment does not seem necessary to secure any right either of the United States or of any American citizen claiming under them. Neither the Government nor the citizens in whose behalf the convention has been concluded have any further claims upon the island of Aves. Nor is it known or believed that there are any claims against the Government of Venezuela having any connection with that island other than those provided for in this convention. I therefore recommend the reconsideration of the subject.

No steps have yet been taken toward making known to the Venezuelan Government the conditional approval of the convention by the Senate. This might have been necessary if the instrument had stipulated for a ratification in the usual form and it had been ratified accordingly. Inasmuch, however, as the convention contains no such stipulation, and as some of the installments had been paid according to its terms, it has been deemed preferable to suspend further proceedings in regard to it, especially as it was not deemed improbable that the Senate might request it to be returned. This anticipation has been realized.

JAMES BUCHANAN.

WASHINGTON, *February 5, 1861.*

To the Senate and House of Representatives:

I have received from the governor of Kentucky certain resolutions adopted by the general assembly of that Commonwealth, containing an application to Congress for the call of a convention for proposing amendments to the Constitution of the United States, with a request that I should immediately place the same before that body. It affords me great

ary between the territories of Her Britannic Majesty and those of the United States from the point on the forty-ninth parallel of north latitude up to which it had already been ascertained should be continued westward along the said parallel "to the middle of the channel which separates the continent from Vancouvers Island, and thence southerly through the middle of said channel and of Fucas Straits to the Pacific Ocean." When the commissioners appointed by the two Governments to mark the boundary line came to that point of it which is required to run southerly through the channel which divides the continent from Vancouvers Island, they differed entirely in their opinions, not only concerning the true point of deflection from the forty-ninth parallel, but also as to the channel intended to be designated in the treaty. After a long-continued and very able discussion of the subject, which produced no result, they reported their disagreement to their respective Governments. Since that time the two Governments, through their ministers here and at London, have had a voluminous correspondence on the point in controversy, each sustaining the view of its own commissioner and neither yielding in any degree to the claims of the other. In the meantime the unsettled condition of this affair has produced some serious local disturbances, and on one occasion at least has threatened to destroy the harmonious relations existing between Great Britain and the United States. The island of San Juan will fall to the United States if our construction of the treaty be right, while if the British interpretation be adopted it will be on their side of the line. That island is an important possession to this country, and valuable for agricultural as well as military purposes. I am convinced that it is ours by the treaty fairly and impartially construed. But argument has been exhausted on both sides without increasing the probability of final adjustment. On the contrary, each party seems now to be more convinced than at first of the justice of its own demands. There is but one mode left of settling the dispute, and that is by submitting it to the arbitration of some friendly and impartial power. Unless this be done, the two countries are exposed to the constant danger of a collision which may end in war.

It is under these circumstances that the British Government, through its minister here, has proposed the reference of the matter in controversy to the King of Sweden and Norway, the King of the Netherlands, or to the Republic of the Swiss Confederation. Before accepting this proposition I have thought it right to take the advice of the Senate.

The precise questions which I submit are these: Will the Senate approve a treaty referring to either of the sovereign powers above named the dispute now existing between the Governments of the United States and Great Britain concerning the boundary line between Vancouvers Island and the American continent? In case the referee shall find himself unable to decide where the line is by the description of it in the treaty of 15th June, 1846, shall he be authorized to establish a line according to

the treaty as nearly as possible? Which of the three powers named by Great Britain as an arbiter shall be chosen by the United States?

All important papers bearing on the questions are herewith communicated in the originals. Their return to the Department of State is requested when the Senate shall have disposed of the subject.

JAMES BUCHANAN.

WASHINGTON, *February 23, 1861.*

To the Senate of the United States:

In compliance with the resolutions of the Senate of the 17th and 18th February, 1858, requesting information upon the subject of the Aves Island, I transmit a report from the Secretary of State and the documents which accompanied it.

JAMES BUCHANAN.

WASHINGTON, *February 23, 1861.*

Hon. JOHN C. BRECKINRIDGE,

President of the Senate.

SIR: Herewith I inclose, for constitutional action of the Senate thereon should it approve the same, supplemental articles of agreement made and concluded with the authorities of the Delaware Indians on the 21st July last, with a view to the abrogation of the sixth article of the treaty of May 30, 1860.

JAMES BUCHANAN.

WASHINGTON, *February 23, 1861.*

To the House of Representatives of the United States:

In answer to a resolution of the House of Representatives adopted on the 11th instant, respecting the seizure of the mint at New Orleans, with a large amount of money therein, by the authorities of the State of Louisiana, the refusal of the branch mint to pay drafts of the United States, etc., I have to state that all the information within my possession or power on these subjects was communicated to the House by the Secretary of the Treasury on the 21st instant, and was prepared under the resolution above referred to and a resolution of the same date addressed to himself.

JAMES BUCHANAN.

WASHINGTON, *February 26, 1861.*

To the Senate of the United States:

In answer to the resolution of the Senate of the 25th instant, requesting information relative to the extradition of one Anderson, a man of color, charged with the commission of murder in the State of Missouri,

QUESTIONS.

1. What were the provisions of the Clayton-Bulwer Treaty?
Page 3170.
2. What two directly opposite constructions were placed on the Clayton-Bulwer Treaty by its signatories? Page 2973.
3. What precautionary measure did Buchanan suggest to prevent financial panics? Page 2972.
4. When did a President recommend the passage of United States troops through a friendly neutral country, either with or without its consent, to reach an enemy beyond? Pages 3098, 3176.
5. What constitutional amendment did Buchanan propose in order to avert the Civil War? Page 3169.
6. When was the first Homestead Law passed? Page 3139.
7. What were Buchanan's reasons for vetoing the Agricultural College Land Bill? Page 3074.
8. What did Mr. Forsyth declare were the only means by which American citizens might secure justice in Mexico? Page 3044.
9. How does the Bank of England secure deposits and circulating medium? Page 2969.

SUGGESTIONS.

Buchanan's administration was embarrassed by a panic, following the inflation of currency. Page 2967. (See also Panics, Encyclopedic Index.)

The preliminary rumblings of slavery troubles reached alarming proportions. Pages 2962, 2981, 3028, 3084, 3157, 3186.

John Brown's raid took place. Opposite page 3071, and page 3072. (See Brown's Insurrection, Encyclopedic Index.)

See Dred Scott Case, Encyclopedic Index, and references.

Read Buchanan's discussion of secession. Pages 3159, 3186.

Read Buchanan's Foreign Policy. Pages 2966, 2998, 3037, 3041, 3066, 3089, 3092, 3173, 3177.

NOTE.

For further suggestions on Buchanan's administration, see Buchanan, James, Encyclopedic Index.

By reading the Foreign Policy of each President, and by scanning the messages as to the state of the nation, a thorough knowledge of the history of the United States will be acquired from the most authentic sources; because, as has been said, "Each President reviews the past, depicts the present and forecasts the future of the nation."

Abraham Lincoln

March 4, 1861, to April 15, 1865

SEE ENCYCLOPEDIA INDEX.

The Encyclopedic Index is not only an index to the other volumes, not only a key that unlocks the treasures of the entire publication, but it is in itself an alphabetically arranged brief history or story of the great controlling events constituting the History of the United States.

Under its proper alphabetical classification the story is told of every great subject referred to by any of the Presidents in their official Messages, and at the end of each article the official utterances of the Presidents themselves are cited upon the subject, so that you may readily turn to the page in the body of the work itself for this original information.

Next to the possession of knowledge is the ability to turn at will to where knowledge is to be found.





LINCOLN

Tested by the standard of many other great men, Lincoln was not great, but tested by the only true standard of his own achievements, he may justly appear in history as one of the greatest American statesmen. Indeed, in some most essential attributes of greatness I doubt whether any of our public men ever equalled him. If there are yet any intelligent Americans who believe that Lincoln was an innocent, rural, unsophisticated character, it is time that they should be undeceived. I venture the assertion, without fear of successful contradiction, that Abraham Lincoln was the most sagacious of all the public men of his day in either political party. He was, therefore, the master-politician of his time. He was not a politician as the term is now commonly applied and understood; he knew nothing about the countless methods which are employed in the details of political effort; but no man knew better, indeed, I think no man knew so well as he did, how to summon and dispose of political ability to attain great political results; and this work he performed with unfailing wisdom and discretion in every contest for himself and for the country.

Lincoln's intellectual organization has been portrayed by many writers, but so widely at variance as to greatly confuse the general reader. Indeed, he was the most difficult of all men to analyze. He sought information from every attainable source. He sought it persistently, weighed it earnestly, and in the end reached his own conclusions. When he had once reached a conclusion as to a public duty, there was no human power equal to the task of changing his purpose. He was self-reliant to an uncommon degree, and yet as entirely free from arrogance of opinion as any public man I have ever known.

Unlike all Presidents who had preceded him, he came into office without a fixed and accepted policy. Civil war plunged the Government into new and most perplexing duties. But Lincoln waited patiently—waited until in the fullness of time the judgment of the people was ripened for action, and then, and then only, did Lincoln act. Had he done otherwise, he would have involved the country in fearful peril both at home and abroad, and it was his constant study of, and obedience to, the honest judgment of the people of the Nation that saved the Republic and that enshrined him in history as the greatest of modern rulers.

While Lincoln had little appreciation of himself as candidate for President as late as 1859, the dream of reaching the Presidency evidently took possession of him in the early part of 1860, and his efforts to advance himself as a candidate were singularly awkward and infelicitous.

MARY TODD LINCOLN

MARY TODD, born in Lexington, Ky., had from girlhood a supreme desire to become mistress of the White House, which, however, did not seem probable when she married Abraham Lincoln in 1842. She was short, attractive in appearance, inclined to stoutness, self possessed in manner, and would have enjoyed her high position had not the troublous events of the Rebellion prevented all festivities and converted the White House into a public institution. The death of her second son preyed sorely upon her, but when in 1865 her husband was assassinated, the shock was too great, and that, added to the blow of her youngest boy's death soon after his father's, partly unsettled her reason. Although she traveled much abroad, she never recovered, mentally or physically. She died of paralysis in her sister's home at Springfield, Ill., in 1882, and was interred in the Lincoln Monument vault with her husband and children.

Abraham Lincoln

ABRAHAM LINCOLN was born in Hardin County, Ky., February 12, 1809. His earliest ancestor in America was Samuel Lincoln, of Norwich, England, who settled in Hingham, Mass., where he died, leaving a son, Mordecai, whose son of the same name removed to Monmouth, N. J., and thence to Berks County, Pa., where he died in 1735. One of his sons, John, removed to Rockingham County, Va., and died there, leaving five sons, one of whom, named Abraham, emigrated to Kentucky about 1780. About 1784 he was killed by Indians, leaving three sons, Mordecai, Josiah, and Thomas, and two daughters. Their mother then located in Washington County, Ky., and there brought up her family. The youngest son, Thomas, learned the trade of a carpenter, and in 1806 married Nancy Hanks, a niece of the man with whom he learned his trade. They had three children, the second being Abraham, the future President of the United States. In 1816 Thomas Lincoln removed to Indiana, and settled on Little Pigeon Creek, not far distant from the Ohio River, where Abraham grew to manhood. He made the best use of his limited opportunities to acquire an education and at the same time prepare himself for business. At the age of 19 years he was intrusted with a cargo of farm products, which he took to New Orleans and sold. In 1830 his father again emigrated, and located in Macon County, Ill. Abraham by this time had attained the unusual stature of 6 feet 4 inches, and was of great muscular strength; joined with his father in building his cabin, clearing the field, and splitting the rails for fencing the farm. It was not long, however, before his father again changed his home, locating this time in Coles County, where he died in 1851 at the age of 73 years. Abraham left his father as soon as his farm was fenced and cleared and hired himself to a man named Denton Offutt, in Sangamon County, whom he assisted to build a flatboat; accompanied him to New Orleans on a trading voyage and returned with him to New Salem, Menard County, where Offutt opened a store for the sale of general merchandise. Mr. Lincoln remained with him for a time, during which he employed his leisure in constant reading and study. Learned the elements of English

BOMBARDMENT OF FORT SUMTER.

The story of the bombardment and fall of Fort Sumter is best told by Abraham Lincoln (page 3221). In fact, his messages form the most remarkable treatise ever written on the moral aspect of the great conflict.

"Judged by the loss of life, no battle could be more insignificant," says Rhodes. "Not a man on either side was killed. Judged by the train of events which ensued, few contests in our history have been more momentous."

"The people of the North," he continues, "to the last praying and hoping that actual hostilities might be averted, were profoundly moved. . . . With excitement and with sorrow they followed the course of the bombardment; with stern determination their minds accepted the policy which this grave event portended, and when on Monday, April 15, 1861, they read of the President's call for 75,000 militia . . . they gave with one voice their approval of the policy foreshadowed, and rose almost as one man to the support of their chief magistrate."

No commencement of hostilities could have better suited Lincoln. He had avoided striking the first blow; so had Davis; but Davis's subordinates blundered and "at the darkest moment in the history of the republic," said Emerson, "when it looked as if the Nation would be dismembered, pulverized into its original elements, the attack on Fort Sumter crystallized the North into a unit, and the hope of mankind was saved." See the article entitled "Fort Sumter (S. C.), Fired on," in the Encyclopedic Index.

During all the bombardment, the flag was not hit, and remained flying exultantly and defiantly above the smoke of battle.

against the United States, he is to adopt the most prompt and efficient means to counteract, even, if necessary, to the bombardment of their cities and, in the extremest necessity, the suspension of the writ of *habeas corpus*.

Your obedient servant,

ABRAHAM LINCOLN.

THE COMMANDING GENERAL OF THE ARMY OF THE UNITED STATES:

You are engaged in suppressing an insurrection against the laws of the United States. If at any point on or in the vicinity of any military line which is now or which shall be used between the city of Philadelphia and the city of Washington you find resistance which renders it necessary to suspend the writ of *habeas corpus* for the public safety, you personally, or through the officer in command at the point where resistance occurs, are authorized to suspend that writ.

Given under my hand and the seal of the United States, at the city
[SEAL.] of Washington, this 27th day of April, 1861, and of the Independence of the United States the eighty-fifth.

ABRAHAM LINCOLN.

By the President of the United States:

WILLIAM H. SEWARD,

Secretary of State.

GENERAL ORDERS, NO. 13.

WAR DEPARTMENT,
ADJUTANT-GENERAL'S OFFICE,
Washington, April 30, 1861.

The President directs that all officers of the Army, except those who have entered the service since the 1st instant, take and subscribe anew the oath of allegiance to the United States of America, as set forth in the tenth article of war.

Commanding officers will see to the prompt execution of this order, and report accordingly.

By order:

L. THOMAS,

Adjutant-General.

To all who shall see these presents, greeting:

Know ye that, reposing special trust and confidence in the patriotism, valor, fidelity, and ability of Colonel Robert Anderson, United States Army, I have empowered him, and do hereby empower him, to receive into the Army of the United States as many regiments of volunteer troops from the State of Kentucky and from the western part of the State of Virginia as shall be willing to engage in the service of the United States

for the term of three years upon the terms and according to the plan proposed by the proclamation of May 3, 1861, and General Orders, No. 15, from the War Department, of May 4, 1861.

The troops whom he receives shall be on the same footing in every respect as those of the like kind called for in the proclamation above cited, except that the officers shall be commissioned by the United States. He is therefore carefully and diligently to discharge the duty hereby devolved upon him by doing and performing all manner of things thereunto belonging.

Given under my hand, at the city of Washington, this 7th day of May, A. D. 1861, and in the eighty-fifth year of the Independence of the United States.

ABRAHAM LINCOLN.

By the President:

SIMON CAMERON,
Secretary of War.

STATE DEPARTMENT, *June 20, 1861.*

The LIEUTENANT-GENERAL COMMANDING THE ARMIES OF THE UNITED STATES:

You or any officer you may designate will, in your discretion, suspend the writ of *habeas corpus* so far as may relate to Major Chase, lately of the Engineer Corps of the Army of the United States, now alleged to be guilty of treasonable practices against this Government.

ABRAHAM LINCOLN.

By the President:

WILLIAM H. SEWARD.

The COMMANDING GENERAL, ARMY OF THE UNITED STATES:

You are engaged in suppressing an insurrection against the laws of the United States. If at any point on or in the vicinity of any military line which is now or which shall be used between the city of New York and the city of Washington you find resistance which renders it necessary to suspend the writ of *habeas corpus* for the public safety, you personally, or through the officer in command at the point where resistance occurs, are authorized to suspend that writ.

Given under my hand and the seal of the United States, at the city [SEAL.] of Washington, this 2d day of July, A. D. 1861, and of the Independence of the United States the eighty-fifth.

ABRAHAM LINCOLN.

By the President:

WILLIAM H. SEWARD,
Secretary of State.

